Application Number	2023/1679/RE3
Case Officer	Carlton Langford
Site	Marston Roundabout Frome Somerset
Date Validated	13 November 2023
Applicant/	L Simms
Organisation	Somerset County Council
Application Type	Full Application Under Regulation 3
Proposal	Erection of advertisement/sponsorship 4no. hoarding signs on
	roundabout.
Division	Frome East Division
Parish	Frome Town Council
Recommendation	Approval
Divisional Cllrs.	Cllr Shane Collins
	Cllr Helen Kay

#### **Referral to Planning Committee:**

The applicant is the Council and the land on which the proposed signage is to be erected is in the control of the Highway Authority (The Council) and for these reason and in and in accordance with the scheme of delegation this application is referred to Planning Committee for consideration.

#### **Description of Site, Proposal and Constraints:**

The application site comprises a traffic roundabout on Marston Road leading into Frome.

This application seeks permission to erection of 4 number advertisement/sponsorship hoarding signs on roundabout.

#### **Relevant History:**

No relevant planning history.

# Summary of Ward Councillor comments, Town/Parish Council comments, representations and consultee comments:

Ward Member: No response

Town Council: No comments.

Frome Civic Society: Objects – This appears to be (another) attempt to privatise and degrade part of the public realm, creating hazardous distraction to drivers and more unnecessary detritus, impoverishing the streetscape and environment, to bring in a very marginal income stream to the council. This will not even be a drop in the ocean of their shortfall next year. It is claimed the proposals will "control the proliferation of unauthorised signage whilst providing a low- risk revenue stream." Somerset would be better off enforcing the planning rules for unpermitted advertising signage and fining those that flout the rules (such as large supermarkets) to raise income. This commercialisation of our streets simply adds more visual litter to the environment. Can we expect more 'sponsored' advertising on every junction throughout the town, more distractions for drivers, more clutter? The application is for 'advertisement / sponsorship'. Is the applicant claiming that the roundabout now needs to be sponsored to function? The idea that the roundabout or even the council should be 'sponsored' is absurd.

Highways Development Officer: No objections.

Local Representations: None received.

## Summary of all planning policies and legislation relevant to the proposal:

Section 38(6) of the Planning and Compulsory Purchase Act 2004 places a duty on local planning authorities to determine proposals in accordance with the development plan unless material considerations strongly indicate otherwise. The following development plan policies and material considerations are relevant to this application:

The Council's Development Plan comprises:

- Mendip District Local Plan Part I: Strategy and Policies (December 2014)
- Mendip Local Plan Part II: Sites and Policies, Post-JR version, 16 December 2022.
- Somerset Waste Core Strategy (2013)
- Somerset Mineral Plan (2015)

The following policies of the Local Plan Part 1 are relevant to the determination of this application:

- CP1 Mendip Spatial Strategy
- DP1 Local Identity and distinctiveness
- DP7 Design and amenity
- DP9 Transport

## Other possible Relevant Considerations (without limitation):

- National Planning Policy Framework
- National Planning Practice Guidance
- Design and Amenity of New Development, Policy DP7 SPD (March 2022)
- Somerset County Council Highways Development Control Standing Advice (June 2017)
- Somerset Council Highways Advertising Policy (March 2022)

#### Assessment of relevant issues:

#### **Applications for express consent**

Local planning authorities control the display of advertisements in the interests of amenity and public safety, taking into account the provisions of the development plan, in so far as they are material, and any other relevant factors.

Unless the nature of the advertisement is in itself harmful to amenity or public safety, consent cannot be refused because the local planning authority considers the advertisement to be misleading (in so far as it makes misleading claims for products), unnecessary or offensive to public morals.

"Amenity" is not defined exhaustively in the <u>Town and Country Planning (Control of</u> <u>Advertisements) (England) Regulations 2007</u>. But rather a matter of interpretation and in practice, "amenity" is usually understood to mean the effect on visual and aural amenity in the immediate neighbourhood of an advertisement or site for the display of advertisements, where residents or passers-by will be aware of the advertisement.

"Public Safety" - Factors relevant to public safety are specified within the Advertisement Regulations and not confined to road safety and includes all of the considerations which are relevant to the safe use and operation of any form of traffic or transport on land (including the safety of pedestrians), over water or in the air.

## Somerset Council Highways Advertising Policy -

This policy is intended to govern any form of advertising or sponsorship channelled through Somerset Council's publications, promotional materials, events, council property and assets, or its website.

Somerset Council ("the Council") intends to maximise revenue from advertising and, where appropriate will permit advertising on its assets such as roundabouts and fleet vehicles. As the designated Highway Authority, the Council is responsible for the management and maintenance of the entire highway network, including all adopted roads, bridges and

structures, signage, verges, and roundabouts. The Council currently has approximately 120 roundabouts with central islands, covered in grass or shrubs, others very floral and some fully paved which would be suitable for advertising.

The Council intends to offer businesses with a local presence the opportunity to advertise and to help the local economy. The Council will ensure a consistent approach to signing, maintenance and management of advertising across its portfolio. The income generated from advertising on Highway assets will be reinvested in the Highways asset portfolio.

The Policy seeks to "include" advertising on all suitable roundabouts and any other Highways assets which are deemed appropriate, and "exclude" any roundabouts or other assets that are deemed to be unsuitable (on either safety or amenity grounds).

## **Design and Amenity:**

The proposal is for 4 number hoarding signs of limited dimensions of 1000mm x 500mm with an overall above ground height of 760mm.

Within the context of what is a urban environment the proposed signs are not considered to be visually intrusive. The sign will not impact on any special landscapes nor the setting of heritage assets.

The type and location of signs raise no adverse amenity concerns in this location and conform with the Somerset Council Highways Advertising Policy.

## **Public and Highway Safety:**

The Highway Officer has raised no objection to the location of the sign with respect to high safety. The signs do not obstruct the use of the roundabout or other existing traffic signs on or around the immediate highway.

As there are no public footpaths on the roundabout and therefore no risks to pedestrian safety.

#### **Environmental Impact Assessment**

This development is not considered to require an Environmental Statement under the Town and Country Planning (Environmental Impact Assessment) Regulations 2017.

## **Equalities Act**

In arriving at this recommendation, due regard has been given to the provisions of the Equalities Act 2010, particularly the Public Sector Equality Duty and Section 149. The Equality Act 2010 requires public bodies to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities. Protected characteristics are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race/ethnicity, religion or belief (or lack of), sex and sexual orientation.

#### Other matters:

Increased revenue should not be a reason to allow these signs.

The proposal has been assessed in accordance with Somerset Council Policy (Somerset Council Highways Advertising Policy) which seeks to "include" advertising on all suitable roundabouts and any other Highways assets which are deemed appropriate, and "exclude" any roundabouts or other assets that are deemed to be unsuitable having regard for public safety and amenity in accordance with the <u>Town and Country Planning (Control of Advertisements) (England) Regulations 2007</u>.

#### **Conclusion:**

The proposed signs raise no adverse public safety nor amenity concerns and are recommended for approval.

#### Recommendation

Approval

#### Conditions

#### 1. Standard Advert Time Limit

This consent shall expire at the end of a period of five years from the date of this approval.

Reason: This condition is specified in the Town and Country Planning (Control of Advertisements) (England) Regulations 2007.

## 2. Standard Advertisement Conditions (Compliance)

a. No advertisement is to be displayed without the permission of the owner of the site or any other person with an interest in the site entitled to grant permission.b. No advertisement shall be sited or displayed so as to -

(i) endanger persons using any highway, railway, waterway, dock, harbour or

aerodrome (civil or military);

(ii) obscure, or hinder the ready interpretation of, any traffic sign, railway signal or aid to navigation by water or air;

(iii) hinder the operation of any device used for the purpose of security or surveillance or for measuring the speed of any vehicle.

c. Any advertisement displayed, and any site used for the display of advertisements, shall be maintained in a condition that does not impair the visual amenity of the site.

d. Any structure or hoarding erected or used principally for the purpose of displaying advertisements shall be maintained in a condition that does not endanger the public.

d. Where an advertisement is required under these Regulations to be removed, the site shall be left in a condition that does not endanger the public or impair visual amenity.

Reason: These conditions are specified in the Town and Country Planning (Control of Advertisements) (England) Regulations 2007.

## 3. Plans List (Compliance)

This decision relates to the following drawings: LOCATION PLAN BLOCK PLAN PROPOSED ADVERTISING SIGN DIMENSIONS PROPOSED SIGN - NEW COUNCIL BRAND

Reason: To define the terms and extent of the permission.

## Informatives

1. In determining this application the Local Planning Authority considers it has complied with the aims of paragraph 38 of the National Planning Framework by working in a positive, creative and pro-active way.

## 2. Condition Categories

Your attention is drawn to the condition/s in the above permission. The heading of each condition gives an indication of the type of condition and what is required by it. There are 4 broad categories:

**Compliance** - The condition specifies matters to which you must comply. These conditions do not require the submission of additional details and do not need to be discharged.

**Pre-commencement** - The condition requires the submission and approval of further information, drawings or details before any work begins on the approved development. The condition will list any specific works which are exempted from this restriction, e.g. ground investigations, remediation works, etc.

**Pre-occupation** - The condition requires the submission and approval of further information, drawings or details before occupation of all or part of the approved development.

**Bespoke Trigger** - The condition contains a bespoke trigger which requires the submission and approval of further information, drawings or details before a specific action occurs.

Please note all conditions should be read fully as these headings are intended as a guide only.

Failure to comply with these conditions may render the development unauthorised and liable to enforcement action.

Where approval of further information is required you will need to submit a conditions application and pay the relevant fee, which is 145GBP per request (or 43GBP where it relates to a householder application). The request must be made in writing or using the Standard Application form (available on the Planning Portal, see council's website). For clarification, the fee relates to each request for the discharge of condition/s and not to each condition itself. There is a no fee for the discharge of conditions on a Listed Building Consent, Conservation Area Consent or Advertisement Consent although if the request concerns condition/s relating to both a planning permission and Listed Building Consent then a fee will be required.

- 3. Whilst every effort has been made to ensure advertising within this publication complies with all relevant legislation, Somerset Council cannot accept any liability for errors or omissions contained in any material provided by an advertiser. The Council does not accept any liability for any information or claims made by the advertisement or by the advertisers. Any inclusion of the Council's name on a publication should not be taken as an endorsement by the Council.
- 4. The applicant is advised of the need to consult the Highways Department, Somerset Council (Tel:- 0300 123 2224) prior to commencing works adjacent to the public highway.